

**County Commissioners** Dennis P. Stuckey, Chairman Joshua G. Parsons, Vice-Chairman Craig E. Lehman, Commissioner

Director Drew Fredericks

## **Youth Intervention Center**

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January 5, 2018

Dear Board of Commissioners,

The Prison Rape Elimination Act (PREA) was enacted in 2003 to eliminate sexual abuse and harassment in confinement settings. PREA's implementing regulations, the "Final National Standards to Prevent, Detect and Respond to Prison Rape," were published by the Department of Justice and became effective on June 20, 2012.

The Lancaster County Youth Intervention Center completed our second audit on October 25, 2016 which we were found to be in full compliance with the Act. Attached you will find our 2017 annual report which will be published for public review on the County's website in the very near future.

Section § 115.388 (Data review for corrective action) of the Act requires the following:

- (a) The agency shall review data collected and aggregated pursuant to § 115.387 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including:
- (1) Identifying problem areas;
- (2) Taking corrective action on an ongoing basis; and
- (3) Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.
- (b) Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.
- (c) The agency's report shall be approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means.
- (d) The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicate the nature of the material redacted.

The Youth Intervention Center had ten (10) substantiated PREA related incidents in 2017 (5 staff on youth sexual misconducts and 5 staff on youth sexual harassment misconducts). These incidents involved one (1) staff member and five (5) individual residents. All incidents were investigated and substantiated by local law enforcement officials with criminal charges being pressed against the alleged perpetrator. We are currently in the process of installing additional security cameras, adjusting camera lenses in order to provide additional facility coverage, and will be conducting additional staff training on professional boundaries.

The Youth Intervention Center strives to ensure the sexual safety of all residents and continues to thoroughly investigate any allegations or incidents of sexual abuse or harassment. The Youth Intervention Center also ensures that all employees and contracted service staff are frequently trained in the standards to prevent, detect and respond to prison rape.

Please feel free to contact me with any questions or concerns.

Sincerely,

Drew Fredericks, Director





# 2017 Prison Rape Elimination Act (PREA) Annual Report Lancaster County Youth Intervention Center

## Introduction

The Prison Rape Elimination Act (PREA) was enacted in 2003 to eliminate sexual abuse and harassment in confinement settings. PREA's implementing regulations, the "Final National Standards to Prevent, Detect and Respond to Prison Rape," were published by the Department of Justice and became effective on June 20, 2012.

The County of Lancaster owns and operates the Lancaster County Youth Intervention Center. The director of the Youth Intervention Center is appointed by the Lancaster County Board of Commissioners. The Center provides both detention and shelter care services for males and females from the ages of 10 to 18. The Detention program has a 48 bed capacity, the Shelter program has a 32 bed capacity, and P.U.L.S.E. Weekend Program has a 12 bed capacity. The Center provides temporary safe and secure care for alleged delinquent juveniles and dependent juveniles. The Center also operates a treatment-based weekend program. The Youth Intervention Center is licensed by the Pennsylvania Department of Human Services and abides by their regulations. The County of Lancaster has zero tolerance toward all forms of sexual abuse and sexual harassment of all residents at the Lancaster County Youth Intervention Center. Residents of the Youth Intervention Center 's policy to ensure that any form of sexual activity between residents or between residents and staff, volunteers, or contract employees, regardless of consent, is strictly prohibited. Such conduct is subject to administrative disciplinary sanctions and may result in criminal prosecution.

In order to demonstrate compliance with PREA, juvenile facilities such as the Youth Intervention Center must be audited every three years. The Youth Intervention Center was audited by a U.S. Department of Justicecertified PREA auditor on October 24 and 25, 2016. This audit revealed that the Youth Intervention Center met all the standards to prevent, detect and respond to prison rape, and exceeded the standards in resident reporting requirements. The next PREA audit scheduled to occur at the Youth Intervention Center will take place in October 2019.

The Youth Intervention Center collects data on every allegation of attempted and/or completed sexual abuse and sexual harassment at the facility, regardless of the ultimate outcome of the investigation. Each allegation is reported to ChildLine and the Lancaster County Detectives Unit or the Lancaster City Bureau of Police. Upon completion of the investigation by the appropriate law enforcement agency, the entire incident is reviewed by the Youth Intervention Center's administration. The purpose of the review is to determine if any changes to policy or practice at the Youth Intervention Center are needed to prevent future incidents. At the conclusion of the review, the review team prepares a report with its findings and recommendations.

## Definitions

**Youth on youth non-consensual sexual acts** – Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; and sexual contact between the penis and the vulva or the penis and the anus including penetration, however slight; or contact between the mouth and the penis, vulva, or anus; or penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument.

**Youth on youth abusive sexual contact** – Sexual contact of any person without his or her consent, or of a person who is unable to consent or refuse; and intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks of any person. (This excludes any incidents in which the contact was incidental to a physical altercation).

**Youth on youth sexual harassment** – Repeated and unwelcome sexual advances and requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one youth directed toward another.

**Staff sexual misconduct** – Any behavior or act of a sexual nature directed toward a youth by an employee, volunteer, contractor, official visitor or other agency representative (excluding family, friends or other visitors). Sexual relationships of a romantic nature between staff and youths are included in this definition. Consensual or non-consensual sexual acts include:

- Intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or buttocks that is unrelated to official duties or with the intent to abuse, arouse, or gratify sexual desire; or
- Completed, attempted, threatened, or requested sexual acts; or
- Occurrences of indecent exposure, invasion of privacy, or staff voyeurism for reasons unrelated to official duties or for sexual gratification.

**Staff sexual harassment** – Repeated verbal statements, comments or gestures of a sexual nature to a youth by an employee, volunteer, contractor, official visitor, or other agency representative (excluding family, friends, or other visitors). This includes:

- Demeaning references to gender, or sexually suggestive or derogatory comments about body or clothing; or
- Repeated profane or obscene language or gestures.

**Substantiated allegation** – An allegation that was investigated and determined to have occurred.

**Unsubstantiated allegation** – An allegation that was investigated and produced insufficient evidence to make a final determination as to whether or not the event occurred.

**Unfounded allegation** – An allegation that was investigated and determined not to have occurred.

# **Facility Statistics**

Number of Persons Held in Facility on December 31, 2017	2017	2016
Total	32	35
Males	19	25
Females	13	10

Ages of Persons Held in Facility on December 31, 2017	2017	2016
Age 17 or younger	32	35
Age 18 to 20	0	0
Age 21 or older	0	0

Number of Persons Admitted to or Discharged From Facility between January 1, 2017 and December 31, 2017	2017	2016
Total Number Admitted	419	499
Total Number Discharged	421	543

## Youth on Youth Sexual Victimization

In 2017, there were zero (0) reports of youth on youth sexual victimization.

Youth on Youth Nonconsensual Sexual Acts	2017	2016
Total Allegations	0	0
Substantiated	0	0
Unsubstantiated	0	0
Unfounded	0	0
Investigation Ongoing	0	0

Youth on Youth Abusive Sexual Contact	2017	2016
Total Allegations	0	0
Substantiated	0	0
Unsubstantiated	0	0
Unfounded	0	0
Investigation Ongoing	0	0

Youth on Youth Sexual Harassment	2017	2016
Total Allegations	0	0
Substantiated	0	0
Unsubstantiated	0	0
Unfounded	0	0
Investigation Ongoing	0	0

## **Staff Sexual Misconduct**

In 2017, there were five (5) allegations of staff sexual misconduct which were investigated, substantiated, and turned over to law enforcement officials for prosecution.

Staff on Youth Sexual Misconduct	2017	2016
Total Allegations	5	0
Substantiated	5	0
Unsubstantiated	0	0
Unfounded	0	0
Investigation Ongoing	0	0

In 2017, there were five (5) reports of staff sexual harassment which were investigated, substantiated, and turned over to law enforcement officials for prosecution.

Staff on Youth Sexual Harassment	2017	2016
Total Allegations	5	0
Substantiated	5	0
Unsubstantiated	0	0
Unfounded	0	0
Investigation Ongoing	0	0

## **Total Substantiated Incidents for 2017: 10**

### Conclusion

The Lancaster County Youth Intervention Center strives to ensure the sexual safety of all residents and continues to thoroughly investigate any allegations or incidents of sexual abuse or harassment. We are in the process of installing additional security cameras, adjusting camera lenses in order to provide additional facility coverage, and will be conducting additional staff training on professional boundaries.

Anyone who suspects a resident of the Youth Intervention Center is being sexually abused or sexually harassed is urged to contact one of the following entities:

### ChildLine

1-800-932-0313 www.compass.state.pa.us/cwis/public/home

## YWCA of Lancaster

110 N. Lime Street Lancaster, PA 17602 24-Hour Sexual Assault Hotline 717-392-7273

#### Lancaster City Bureau of Police 717-735-3300

## Lancaster County Detectives 717-299-8100

#### Director of the Youth Intervention Center 717-299-7821

Any questions or concerns regarding the implementation of the Prison Rape Elimination Act (PREA) at the Lancaster County Youth Intervention Center should be directed to the Lancaster County PREA Coordinator at 717-735-1584.